



Executive

Date: Wednesday, 31 May 2023
Time: 2.00 pm
Venue: Council Antechamber, Level 2, Town Hall Extension

Everyone is welcome to attend this Executive meeting.

Access to the Public Gallery

Public access to the Council Antechamber is on Level 2 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension. **There is no public access from any other entrance.**

Filming and broadcast of the meeting

Meetings of the Executive are 'webcast'. These meetings are filmed and broadcast live on the Internet. If you attend this meeting you should be aware that you might be filmed and included in that transmission.

Membership of the Executive

Councillors

Craig (Chair), Akbar, Bridges, Hacking, Igbon, Midgley, Rahman, Rawlins, T Robinson and White

Membership of the Consultative Panel

Councillors

Ahmed Ali, Butt, Chambers, Douglas, Foley, Johnson, Leech, Lynch and Moran

The Consultative Panel has a standing invitation to attend meetings of the Executive. The Members of the Panel may speak at these meetings but cannot vote on the decisions taken at the meetings.

Agenda

1. **Appeals**
To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.
2. **Interests**
To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.
3. **Minutes**
To approve as a correct record the minutes of the meeting held on 22 March 2023. 5 - 18
4. **Appointment of Executive Members and their Portfolios** All Wards
Report of the Executive Leader attached 19 - 24
5. **Corporate Priorities 2023/24** All Wards
Report of the Leader of the Council attached 25 - 46
6. **Our Manchester Progress update**
Report to follow
7. **Global Revenue Outturn 2022/23**
Report to follow
8. **Capital Programme Update**
Report to follow
9. **Purpose Built Student Accommodation** Various
Report of the Strategic Director (Growth and Development) attached 47 - 58

Information about the Executive

The Executive is made up of 10 Councillors: the Leader and two Deputy Leaders of the Council and 7 Executive Members with responsibility for: Early Years, Children and Young People; Health Manchester and Adult Social Care; Finance and Resources; Environment and Transport; Vibrant Neighbourhoods; Housing and Development; and Skills, Employment and Leisure. The Leader of the Council chairs the meetings of the Executive

The Executive has full authority for implementing the Council's Budgetary and Policy Framework, and this means that most of its decisions do not need approval by Council, although they may still be subject to detailed review through the Council's overview and scrutiny procedures.

It is the Council's policy to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair.

The Council is concerned to ensure that its meetings are as open as possible and confidential business is kept to a strict minimum. When confidential items are involved these are considered at the end of the meeting at which point members of the public and the press are asked to leave.

Joanne Roney OBE
Chief Executive
Level 3, Town Hall Extension,
Albert Square,
Manchester, M60 2LA

Further Information

For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Monday, 22 May 2023** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 2, Town Hall Extension, Manchester M60 2LA

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Executive

Minutes of the meeting held on Wednesday, 22 March 2023

Present: Councillor Craig (Chair)

Councillors: Akbar, Bridges, Hacking, Igbon, Midgley, Rahman, Rawlins, T Robinson and White

Also present as Members of the Standing Consultative Panel:

Councillors: Ahmed Ali, Butt, Collins, Douglas, Foley, Johnson and Stanton

Apologies: Councillor Leech and Lynch

Also present: Councillor Karney (Harpurhey Ward Councillor) – Minute Exe/23/39 only

Exe/23/33 Minutes

Decision

The Executive approved as a correct record the minutes of the meeting on 15 February 2023.

Exe/23/34 Our Manchester Progress Update

The Executive considered a report of the Chief Executive which provided an update on key areas of progress against the Our Manchester Strategy – Forward to 2025 which reset Manchester's priorities for the next five years to ensure the Council could still achieve the city's ambition set out in the Our Manchester Strategy 2016 – 2025.

The Leader reported that within the last week, Greater Manchester had formalised the latest devolution deal through the GM Combined Authority Trailblazer deeper devolution deal. A further update on this would come to Executive in the new Municipal Year.

The Deputy Leader (Statutory) reported on Cultural Partnership Grants, with the Council having awarded almost £1 million of grants over the next three years to 12 key arts organisations delivering a wide range of cultural activities and opportunities for residents and wider audiences. The funding, which would run from April 2023 to March 2026, would help make Manchester a thriving and liveable city with inclusive and accessible cultural and creative experiences.

The Executive Member for Vibrant Neighbourhoods reported on the launch of the Great British Spring Clean which was launched at Stanley Grove Primary School, Longsight, on Friday 17 March. The campaign, which would run until 2 April 2023, called on schools, residents, volunteers and businesses to pitch in to help clean up litter and keep Manchester clean and green.

The Executive Member for Early Years, Children and Young People reported on Manchester's annual Youth Buzz awards, which recognised the remarkable achievements of young people making a difference in their communities. This year saw a record 160 nominations submitted across 12 different categories and for the first time the judging panel was made up entirely of young people, all members of the city's Youth Council.

The Executive Member for Environment and Transport reported that funding had been secured for much-needed improvements along the Manchester Cycleway with more than £300,000 having been secured from the Government's Safer Street Fund to make a range of improvements. The first stage of work, site clearance and landscaping on the Yellow Brick Road, began last month. Designs for wider improvements were being finalised and would be implemented in late spring/early summer this year.

The Deputy Executive Member for Skills, Employment and Leisure reported that Gorton Library had become the latest in the city to benefit from the Council's Open Plus scheme. Its opening hours had been extended to members the Open Plus programme, which allowed library users to access the library and its facilities outside normal staffed hours. Users of the library, could upgrade their library cards for free to become Open Plus members. The Library was now accessible to Open Plus members during the extended opening hours of Monday 8am - 10am and 5pm - 8pm, Tuesday 8am - 1pm, Wednesday 8am - 8pm, Thursday 8am - 10am, Friday 8am - 1pm and Saturday 9am - 10am.

The Executive Member for Housing and Development reported on Ancoats Green advising that a planning application for new public realm had been submitted to help create a new 'green heart' in the area. The submission, which focused on three areas of public space – Ancoats Green, Prussia Street and Jersey Green represented the final phase of the neighbourhood's regeneration story. Under the plans Ancoats Green would act as the green focal point for the area, with walking and cycling routes through to Butler Street, and from Portugal Street to the Rochdale Canal. There would be a 76% increase in trees, with wildflower and wetland habitats also planted. Almost a third of new surfaces would be made from reclaimed material with permeable drainage systems. The Ancoats Green work was due to be completed by 2024.

Decision

The Executive note the report.

Exe/23/35 Capital Programme Update

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which informed Members of requests to increase the capital programme, sought approval for those schemes that could be approved under authority delegated to the Executive.

The proposals which required Council approval were those which were funded by the use of reserves above a cumulative total of £10 million, where the use of borrowing

was required or a virement exceeded £1m. These included the following proposed changes:-

- ICT – End User Experience Additional Funding. A capital budget increase of £0.326m was requested, funded by £0.185m Borrowing and £0.141m virement from ICT Investment Plan to cover the increased demand for in areas such as front of house and business support teams where it was not appropriate to share a laptop

The proposals which only required Executive approval were those which were funded by the use of external resources, use of capital receipts, use of reserves below £10.0m, where the proposal could be funded from existing revenue budgets or where the use of borrowing on a spend to save basis is required. The following proposals required Executive approval for changes to the City Council's capital programme:-

- Children's Services – Schools Maintenance 2023/24. A capital budget increase of £2.323m in 2023/24 was requested, funded by Government Grant to address condition needs identified in the Council's estate of maintained schools which included community, voluntary controlled and foundation schools.
- Public Sector Housing – Homes as Energy Systems. A capital budget increase of £1.102m in 2023/24 was requested, funded by Government Grant to install low carbon measures such as Solar PV panels, battery capacity and air source heat pumps in over 700 homes in total across Greater Manchester.
- Highways Services – Levenshulme and Burnage Active Neighbourhood. A capital budget virement of £0.530m was requested, funded by Borrowing to extend the provision of a range of safety features such as signalised crossing, zebra crossings, traffic calming and improvements to street lighting to encourage walking and cycling to areas of Burnage as well as Levenshulme.
- ICT – Housing Case Management System Feasibility. A capital budget decrease of £0.119m was requested and approval of a corresponding transfer of £0.119m to the revenue budget, to allow the feasibility study to take place, funded by Capital Fund.
- ICT – Market Feasibility. A capital budget decrease of £0.077m was requested and approval of a corresponding transfer of £0.077m to the revenue budget, funded by Capital Fund, to rationalise other Markets systems into one enterprise class solution.
- Public Sector Housing – Social Housing Decarbonisation. A capital budget increase of £7.539m in 2023/24 and £5.026m in 2024/25 was requested, funded by £11.206m Social Housing Decarbonisation Grant and £0.963m RCCO from HRA revenue resources, to deliver a programme of decarbonisation works to Manchester's council housing.

The report highlighted that there had been increases to the programme totalling £1.359m as a result of delegated approvals since the previous report to the Executive on 18 January 2023.

Approval had also been given for the following capital budget virements:-

- Acquisition of Unit 1 Naval Street for £0.525m from the Strategic Acquisitions budget. The unit formed part of a wider plot known as Plot A which, when assembled, will become a developable site at the gateway of 'Ancoats Phase 3'.
- An allocation from the Parks Development Programme of £0.079m for Heaton Park Overflow Car Park. The request would progress the scheme design to RIBA Stage 2.
- Social Housing Decarbonisation Fund SHDF Mobilisation utilising £0.400m of budgets already approved for Housing Operations projects. This would enable the service to undertake and procure Retrofit Co-ordination (RC) and Retrofit Assessment (RA) and related activity across all or a proportion of six of seven projects already included in the capital programme

If the recommendations in the report were approved the General Fund capital budget would increase by £15.979m across financial years which would also result in an increase in the prudential indicator for Capital Expenditure in corresponding years.

Decisions

The Executive:-

- (1) Recommend that Council approve the following changes to Manchester City Council's capital programme:-
 - ICT – End User Experience Additional Funding. A capital budget increase of £0.326m funded by £0.185m Borrowing and £0.141m virement from ICT Investment Plan.
- (2) Under powers delegated to the Executive, to approve the following changes to the Council's capital programme
 - Children's Services – Schools Maintenance 2023/24. A capital budget increase of £2.323m, funded by Government Grant.
 - Public Sector Housing – Homes as Energy Systems. A capital budget increase of £1.102m, funded by Government Grant.
 - Highways Services – Levenshulme and Burnage Active Neighbourhood. A capital budget virement of £0.530m, funded by Borrowing.
 - ICT – Housing Case Management System Feasibility. A capital budget decrease of £0.119m and approval of a corresponding transfer of £0.119m to the revenue budget, funded by Capital Fund.

- ICT – Market Feasibility. A capital budget decrease of £0.077m and approval of a corresponding transfer of £0.077m to the revenue budget, funded by Capital Fund.
 - Public Sector Housing – Social Housing Decarbonisation. A capital budget increase of £12.565m, funded by £11.602m Social Housing Decarbonisation Grant and £0.963m RCCO from HRA revenue resources.
- (3) Notes the increases to the programme of £1.359m as a result of delegated approvals.
- ☐
- (4) Notes the virements in the programme of £1.004m as a result of virements from approved budgets.

Exe/23/36 Health and Social Care Better Care Fund Section 75 agreements for 2023/24

The Executive considered a report of the Deputy Chief Executive and City Treasurer and City Solicitor that set out the proposed extension of the current Section 75 Partnership Agreement (S75 Agreement) between Greater Manchester Integrated Care Board (GM ICB) and Manchester City Council on the Better Care Fund and the Improved Better Care Fund.

The proposal was to extend the current S75 Agreement to the 31 March 2024, whilst acknowledging that there may be a requirement to update the document once the final Better Care Funding guidance for 2023/24 was published

Decisions

Executive:-

- (1) Approve the extension of the S75 on the Better Care Fund and the Improved Better Care Fund.
- (2) Delegate authority to the Deputy Chief Executive and City Treasurer and City Solicitor, in consultation with Executive Member, to finalise any amendments that need to be made to the document.

Exe/23/37 Former Central Retail Park Strategic Regeneration Framework Update

The Executive considered a report of the Strategic Director (Growth and Development), that informed on the outcome of a public consultation exercise with local residents, businesses and stakeholders, on the draft Strategic Regeneration Framework (SRF) for the former Central Retail Park and seeks the Executive's approval of the Framework.

The consultation on the Former Central Retail Park took place over 6 weeks from Wednesday 4 January to Tuesday 14 February 2023. A total of 574 responses were received. The report summarised these responses.

The Leader advised that revised draft SRF captured the ambition set out in the vision for the site and would create a high-quality, sustainable office district with an attractive public realm at its centre. It would also deliver significant socio-economic benefit to the city and the local community. The public realm would provide an appealing green space and recreational facility for local residents, the new office employees, and visitors, and enhance connections to other green spaces, the local neighbourhoods, city centre, and transport networks. The proposals also provided an opportunity to deliver in excess of 8,000 high quality jobs, along with apprenticeships and other training opportunities

The Strategic Director (Growth and Development) advised that it was also proposed that the draft SRF would be updated to better show linkages to existing and planned cycle routes in the area

Councillor Johnson welcomed the response rate to the consultation and sought clarification on how many of these responses related to green spaces/public realm as part of the proposals being put forward. The Strategic Director (Growth and Development) provided assurance that this was a key area picked up as part of the consultation responses.

Decisions

The Executive:-

- (1) Note the outcome of the public consultation on the draft Strategic Regeneration Framework for the former Central Retail Park.
- (2) Agree the proposal to amend the Strategic Regeneration Framework for the former Central Retail Park to include an updated plan illustrating the connections to wider cycle routes.
- (3) Approve the Strategic Regeneration Framework for the former Central Retail Park and requested that the Planning and Highways Committee take the framework into account as a material consideration when considering planning applications for the site.

Exe/23/38 Manchester Science Park (MSP) Strategic Regeneration Framework Addendum

The Executive considered a report of the Strategic Director (Growth and Development), that informed Member of the outcome of a public consultation exercise with local residents, businesses and stakeholders, the draft addendum to the Strategic Regeneration Framework (SRF) for Manchester Science Park (MSP), and the updating of development principles across the SRF to reflect the Council's target to be net zero carbon by 2038.

The consultation on the addendum ran for 6 weeks from 4 January 2023 until 15 February 2023. The consultation received three responses which was acknowledged as being low. The Strategic Director (Growth and Development) provided assurance

that invitations to respond were sent to approximately 1000 addresses and that efforts were made to encourage further responses. Details of the responses were detailed in the report.

The Leader explained that the addendum responded to the opportunity that had arisen for a proposed relocation of an internationally significant health research resource to MSP, supporting economic growth through the creation of 550 full-time equivalent (FTE) jobs during the construction phase, and 730 FTE in operation, as well as a further 1,400 FTE jobs in the wider economy, increasing training and employment opportunities for local residents. Securing investment at MSP would also strengthen Manchester's Research and Development capabilities and world leading reputation for life science and health innovation.

If approved, the draft MSP SRF Addendum would not form part of the Council's Development Plan but would be a material consideration for the Council as a Local Planning Authority when determining any applications within the MSP SRF area.

Decisions

The Executive:-

- (1) Note the outcome of the public consultation on the draft addendum and updating of development principles for the Manchester Science Park SRF.
- (2) Approve the addendum and updating of development principles for Manchester Science Park SRF and request that the Planning and Highways Committee take the framework into account as a material consideration when considering planning applications for the site.

Exe/23/39 Regeneration of Collyhurst - Update

The Executive considered the report of the Strategic Director (Growth and Development) regarding the regeneration of the Collyhurst estate that had been a long-standing objective of the Council, which was now being taken forward as part of the wider Victoria North initiative and was being driven through a Joint Venture (JV) partnership between the Council and Far East Consortium (FEC).

The Executive Member for Housing and Development advised that the report reaffirmed the commitment of the Council and its JV partner to working with local tenants and residents, local elected members and other stakeholders to ensure the successful delivery of this objective. The report also provided an update on the delivery of the Collyhurst Phase 1 scheme, which was now under contract and involved the construction of 274 new homes, including 130 new Council homes, together with the first phase of a new Community Park and new retail facilities.

The report also set out proposals to develop a wider Master/Delivery Plan for Collyhurst Village and South Collyhurst, which would be used to guide and co-ordinate future phases of regeneration activity. A key element of developing the Plan would be consultation with the existing community which would commence in May 2023. The report also noted that the identification and appointment of an Affordable

Housing Partner would be required in order to ensure the delivery of affordable housing

Councillor Karney addressed the meeting as a local ward councillor, welcoming the proposals for new homes in Collyhurst and associated timelines. He also sought clarification on proposals for Eastford Square, which was currently a derelict block of maisonettes and shops. The Executive Member for Housing and Development advised that hoardings would be being erected with a planned demolition of the maisonettes.

Decisions

The Executive:-

- (1) Note the requirement to identify an Affordable Housing Delivery Partner to assist the City Council and FEC in the future delivery of affordable housing in these neighbourhoods and the work that is underway to develop an appropriate procurement process that will be undertaken to appoint such a partner.
- (2) Agree that a further report is brought back to Executive in the summer of 2023 to report on progress and to seek any necessary approvals to move the regeneration initiative forward

Exe/23/40 Refresh of the Community Asset Transfer Policy

The Executive considered a report of the Deputy Chief Executive and City Treasurer, that provided an update on the Voluntary and Community Sector Property Policy.

The Deputy Leader (Statutory) advised that the previous revision to the policy was adopted in December 2013. Officers had reviewed the existing documented policy, and current practice for Community Asset Transfers. This had included engaging with Council teams and services who had close working relationships with the VCS, and close involvement with community assets. The report summarised the feedback that had been received

It was explained that a revised Community Asset Transfer Policy and Process had been developed in response to the feedback, specifically to be more clear and open about policy and process; be more proactive by developing and advertising opportunities; follow an open process as standard, with any opportunities advertised widely; fit with the Councils approach to Strategic Asset Management; be quicker and address issues with the current policy about leases length, terms and funding.

By adopting a more detailed policy and process, this would support a clearer understanding of the approach to Community Asset Transfers across all stakeholders and would support more regular reviews of the approach to ensure it aligned with the Council's approach to place-based working.

The report had been considered by the Resources and Governance Scrutiny Committee who had endorsed the recommendations.

Councillor Johnson sought clarification on how VCS organisations received relevant funding for the retrofitting of buildings to be made carbon neutral. The Deputy Chief Executive and City Treasurer explained that as part of the process of any CAT, there would be a robust assessment of the business case and financial position of the community group. There would also be a very clear split in the lease arrangement between the tenant and the landlord that would define where responsibility for any work sat.

Decision

The Executive agree to adopt the revised Community Asset Transfer Policy contained at Appendix 3 of the report submitted.

Exe/23/41 Designation of Broadhurst Clough as a Local Nature Reserve

The Executive considered the report of the Strategic Director (Growth and Development) that sought approval to declare one site in Manchester, Broadhurst Clough, as a Local Nature Reserve.

The Executive Member for Environment and Transport reported that the Council's new Biodiversity Strategy had, amongst others an objective to protect and recover biodiversity. One of the key ways to achieve this objective was to increase the number of Local Nature Reserves in Manchester. There were currently nine Local Nature Reserves in Manchester all of which had benefitted from the designation through increased public usage by local and regional visitors.

The designation of LNR status for Broadhurst Clough would help to establish the long-term maintenance and raise the profile of the site. The designation would also offer opportunities for funding as it reinforced Manchester's commitment to nature conservation and recreation. The location of the proposed LNR within the Irk Valley meant that the designation also supported the ambition set out across a range of objectives in the City's Our River Our City Strategy, providing increased opportunity for increased practical action, community engagement and awareness raising, providing increased opportunity for increased practical action, community engagement and awareness raising. Natural England had confirmed their informal support for the declaration of LNR status for the site.

Decisions

The Executive:-

- (1) Approve the proposed declaration of the area shown outlined on the "Location map of Broadhurst Clough" as detailed in Appendix 1 of the report submitted, as the Broadhurst Clough Local Nature Reserve.
- (2) Requests officers to consult formally with Natural England on the proposed declaration of the Broadhurst Clough Local Nature Reserve.

- (3) Authorise the Director of Planning, Building Control and Licensing to instruct the City Solicitor (subject to the outcome of the formal consultation with Natural England) to prepare the formal declaration document as necessary.

Exe/23/42 Disposal of Oakwood Community Resource Centre, Northenden, Manchester (Part A)

The Executive considered the report of the Strategic Director (Growth and Development) that sought approval to dispose of Oakwood Community Resource Centre to Wythenshawe Community Housing Group (WCHG), to facilitate the delivery of an affordable tenure residential development.

The Executive Member for Housing and Development advise that the Council would provide a development lease before transferring the freehold to WCHG at practical completion. The development would comprise of a new residential scheme of 20 houses. The tenure would be split, with 10 units available for social rent and 10 units to be shared ownership. The scheme would be sustainable in design, employing low carbon technologies including air source heat pumps, whilst being off-gas entirely.

It was note that the agreed disposal price was considered to be less than the best consideration that could reasonably be obtained on the basis of an unrestricted disposal in the open market.

Decisions

The Executive:-

- (1) Approve the basis of the land transaction as set out in Section 3 of the report submitted, at less than best consideration, in accordance with the commercial terms set out in Part B element of the report (minute number Exe/23/42 below).
- (2) Agree to delegate authority to the Strategic Director for Growth and Development to complete the finalisation of terms of the transaction, as set out in the report submitted.
- (3) Agree to delegate authority to the City Solicitor to enter into and complete all documents and agreements necessary to give effect to the recommendations.

Exe/23/43 Disposal of land and buildings at Vaughan St, Manchester (Space Studios) (Part A)

Having declared an interest in Minute Number Exe/23/40, as a Council appointed member of Manchester Creative Digital Assets (MCDA), Councillor Craig left the meeting and took no part in consideration of the following item.

Councillor Rahman chaired the meeting from this point for the remaining items of business.

The Executive considered the report of the Deputy City Treasurer that sought agreement to the 250 year leasehold disposal of Space Studios Manchester, in order

to facilitate further investment, secure its expansion and long term future as a TV and Film Studio facility in an increasingly competitive market.

Whilst Space Studios is a significant contributor to the local and regional economy, the operation and development of studio assets that were subject to shorter-term licences, high turnover of production clientele, fluctuating levels of occupancy with potential voids, have a far higher risk profile relative to other more established property use classes. Previous phases of Space Studios had been developed with a mix of grant funding and Council borrowing, with a focus on the social and economic impact over significant returns. As the studios had become more established, there was now a clear opportunity for the Council to step back from its enabling role and attract significant private sector investment into the operation of the existing facility and the delivery of Phase 3, without the need for the Council to carry forward the development, operational and financial risk whilst the city continued to benefit from the significant positive economic returns.

The Part B report (Minute number Exe/23/43 below) provided more details on the bidding and selection process of the preferred bidder, including the overall commercial offer and any commercially sensitive financial implications.

Decisions

The Executive:-

- (1) Note the report in relation to the changing trends in the Studio sector and the implications for continued ownership by the Council of Space Studios.
- (2) Approve the disposal of Space Studios in order to facilitate further investment, secure its expansion and long-term future as a TV and Film Studio on the basis set out in the report submitted.
- (3) Approve the selection of the Preferred Bidder, as outlined in the body of the report and the Part B report submitted.
- (4) Approve the grant of a 250-year lease of the land and buildings edged red in the plan at Appendix 1 to the report on the main terms and conditions to the Preferred Bidder outlined in the report and the Part B report.
- (5) Approve the grant of an Agreement for Lease and Lease of the Phase 4 land, edged blue at Appendix 1 of the report submitted, to the Preferred Bidder subject to relocation of the existing tenant and vacant possession
- (6) Delegate authority to the Deputy City Treasurer and Director of Development, in consultation with the Leader and Executive Member for Finance and Resources to negotiate and finalise the details and terms of the disposals together with the property and commercial arrangements with the Preferred Bidder.
- (7) Authorise the City Solicitor to enter and complete all documents or agreements necessary to give effect to the recommendations in the report submitted.

Exe/23/44 Exclusion of the Public**Decision**

The Executive agrees to exclude the public during consideration of the following item which involved consideration of exempt information relating to the financial or business affairs of particular persons and public interest in maintaining the exemption outweighs the public interest in disclosing the information

Exe/23/45 Disposal of Oakwood Community Resource Centre, Northenden, Manchester (Part B)

Consideration was given to the report of the Strategic Director (Growth and Development) that outlined the financial implications of a report of the same title contained in Part A (Minute number Exe/23/42).

Decisions

The Executive:-

- (1) Approve the basis of the land transaction as set out in Section 2 of the report submitted at less than best consideration.
- (2) Authorise the Strategic Director (Growth and Development), to finalise the detailed terms of the transaction as set out in principle in this report.
- (3) Authorise the City Solicitor to enter into and complete all documents and agreements necessary to give effect to the recommendations.

Exe/23/46 Disposal of land and buildings at Vaughan St, Manchester (Space Studios) (Part B)

Consideration was given to the report of the Deputy City Treasurer that provided detail on the bidding process and selection process of the preferred bidder, including the overall commercial offer for the 250-year leasehold disposal of Space Studios Manchester and should be read in conjunction with the Part A report (Minute number Exe/23/43 above).

Decisions

The Executive:-

- (1) Approve the selection of the Preferred Bidder as outlined in the report.
- (2) Approve the grant of a 250-year lease of the land and buildings edged red in the plan at Appendix 1 to the report on the main terms and conditions to the Preferred Bidder as outlined in the report.

- (3) Approve the grant of an Agreement for Lease and Lease of the Phase 4 land, edged blue at Appendix 1, to the Preferred Bidder subject to relocation of the existing tenant and vacant possession.
- (4) Delegate authority to the Deputy City Treasurer and Director of Development, in consultation with the Leader and Executive Member for Finance and Resources to negotiate and finalise the details and terms of the disposals together with the property and commercial arrangements with the Preferred Bidder.
- (5) Authorise the City Solicitor to enter and complete all documents or agreements necessary to give effect to the recommendations in the report submitted.
- (6) Agree a one-year budget increase of £180k to offset the temporary deficit from the remaining assets, funded from the capital receipt via Capital Fund.

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Manchester City Council Report for Information

Report to: Executive – 31 May 2023

Subject: Appointment of Executive Members and their Portfolios

Report of: The Executive Leader

Summary

In accordance with Articles 7.4(a) and 7.5(a) of the Constitution, the appointment of the Deputy Leader and Executive Members takes effect on receipt of the Leader's written notice by both the person who the Leader is appointing as Deputy Leader and as Executive Member(s) and the Monitoring Officer.

The Monitoring Officer keeps a written record of the appointment of the Deputy Leader and Executive Member(s) and the Leader is required to report these appointments, including their portfolio, to Council and the Executive at the earliest opportunity.

Recommendations

The Executive is requested to note the appointment of the Deputy Leader(s) and Executive Members,

Wards Affected - All

Environmental Impact Assessment - the impact of the decisions proposed in this report on achieving the zero-carbon target for the city

Not directly applicable

Equality, Diversity and Inclusion - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments
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Not directly applicable

Our Manchester Strategy outcomes	Contribution to the strategy
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	Not directly applicable
A highly skilled city: world class and home grown talent sustaining the city's economic success	Not directly applicable

A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	Not directly applicable
A liveable and low carbon city: a destination of choice to live, visit, work	Not directly applicable
A connected city: world class infrastructure and connectivity to drive growth	Not directly applicable

Full details are in the body of the report, along with any implications for

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

Financial Consequences – Revenue

None

Financial Consequences – Capital

None

Contact Officers:

Name: Mike Williamson
Position: Governance and Scrutiny Support Manager
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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

- “Notice of the membership of the Executive and portfolio Responsibilities” – record completed by the Leader following Article 7.5(a) review, 17/05/2022
- Manchester City Council Constitution, as adopted by the Council on 3 February 2021 (and amended April 2021).

1. Introduction

- 1.1 The Executive Leader ("the Leader") and the Executive carry out all of the local authority's functions which are not the responsibility of any other part of the local authority, whether by law or under the Council's Constitution.
- 1.2 The Executive will consist of the Leader together with between two and nine councillors appointed to the Executive by the Leader (one of whom will be appointed by the Leader to act as Statutory Deputy Leader).
- 1.3 In addition to the Deputy Leader, the Leader will appoint between one and eight further Executive Members to hold such Portfolios as the Leader shall determine.

2. Background

- 2.1 In accordance with Article of the Constitution 7.4(c) when appointing a Deputy Leader, the Leader must give written notice of such appointment to both the person who he/she is appointing as Deputy Leader and the Monitoring Officer.
- 2.2 The appointment of the Deputy Leader will take effect on receipt of the Leader's written notice by both the person who the Leader is appointing as Deputy Leader and the Monitoring Officer.
- 2.3 When appointing an Executive Member(s), in accordance with Article of the Constitution 7.5(a), the Leader must give written notice of the appointment and of the Portfolio to both the person who he/she is appointing as an Executive Member and to the Monitoring Officer.
- 2.4 As above, the appointment of the Executive Member(s) will take effect on receipt of the Leader's written notice by both the person who the Leader is appointing as an Executive Member and the Monitoring Officer.
- 2.5 The Monitoring Officer is also required to keep a written record of both the appointment of the Deputy Leader and of an Executive Member(s).
- 2.6 In regard to both the appointment of a Deputy Leader and the appointment of an Executive Member(s), the Leader is required to report these appointments (including their Portfolio), to Council and the Executive at the earliest opportunity

3. Appointment of Executive Members, Deputy Executive Members and their Portfolios

- 3.1 The Leader has notified the Monitoring Officer and relevant Councillors of the following appointments and portfolios

Portfolio	Member	Leads on
Leader	Councillor Bev Craig	<ul style="list-style-type: none"> • Communications • External Relationships • GMCA • Governance and Devolution • Inclusive Economic Strategy and Development • International Strategy Overall Leadership of the Council • Oversight on Major Regeneration Projects • Promotion of the City Locally, Nationally and Internationally • Strategic Policy Coordination
Deputy Leader A (Statutory)	Councillor Luthfur Rahman	<ul style="list-style-type: none"> • Capital Projects such as Factory and Town Hall • Civil Contingencies and Emergency Planning • Corporate Property • Crime and Safety (policing, community safety partnership, tackling youth violence) Cultural Strategy • Future Council Programme Oversight • Lord Mayors Office Liaison
Deputy Leader B	Councillor Joanna Midgley	<ul style="list-style-type: none"> • Advice Services • Domestic Violence and Abuse • Homelessness • Inclusion and Equalities • Member Development • Reducing Poverty and Tackling Inequalities • Refugees and Asylum Seekers • Voluntary and Community Sector
Early Years, Children and Young People	Councillor Garry Bridges Councillor Shazia Butt (Deputy Exec Member)	<ul style="list-style-type: none"> • 0-16 Education - A place in a good school for all our children • Corporate Parenting • Delivering Ofsted Improvements including Safeguarding, Fostering and Adoption and reducing the number of looked after children Every Help and Bringing Services Together

		(BST) <ul style="list-style-type: none"> • Lead Member for Children's Services (LMCS) • Play • Special Education Needs and Disabilities (SEND) and Inclusion • Youth Services, Engagement and Provision
Healthy Manchester and Social Care	Councillor Thomas Robinson Councillor Becky Chambers (Deputy Exec Member)	<ul style="list-style-type: none"> • Adult Social Care (older people) • Early Intervention and Prevention • Health and Care Integration • Learning Disabilities and Mental Health • Mental Health and Wellbeing • Public Health and Tackling Health Inequalities • The Local Care Organisation
Finance and Resources	Councillor Rabnawaz Akbar Councillor Angela Moran (Deputy Exec Member)	<ul style="list-style-type: none"> • Digital Strategy • Finance (budget, capital programme, revenue and benefits) • Human Resources and Organisational Development Internal IT • Legal • Procurement and Social Value
Environment and Transport	Councillor Tracey Rawlins Councillor Linda Foley (Deputy Exec Member)	<ul style="list-style-type: none"> • Air Quality • Biodiversity • Climate Emergency and Tackling Climate Change • Food Sustainability • Transport Strategy and issues, Highways and Parking • Walking and Cycling • Zero Carbon
Vibrant Neighbourhoods	Councillor Lee-Ann Igbon Councillor Ahmed Ali (Deputy Exec Member)	<ul style="list-style-type: none"> • Bereavement Services • Bringing Services Together and Place Based Reform • Cleaner Streets (waste, recycling, street cleansing) • Licensing and Enforcement (licensing, litter, etc.) • Markets and Other Traded

		Services <ul style="list-style-type: none"> • Neighbourhood Plans • Markets and Other Traded Services • Neighbourhood Plans • Parks and Allotments
Housing and Development	Councillor Gavin White Councillor Sam Lynch (Deputy Exec Member)	<ul style="list-style-type: none"> • Housing Management • Planning • Private Rented Sector and Enforcement • Regeneration Projects and Investment in District Centres • Residential Growth • Strategic Housing
Skills, Employment and Leisure	Councillor John Hacking Councillor Adele Douglas (Deputy Exec Member)	<ul style="list-style-type: none"> • Digital Exclusion • Events • Leisure and Manchester Active • Libraries and Literacy • Post 16 Skills Strategy • Sports and Sport Development • Worklessness and Good Employment

4. Recommendations

4.1 The recommendations are set out at the beginning of this report.

Manchester City Council Report for Information

Report to: Executive – 31 May 2023

Subject: Corporate Priorities 2023/24

Report of: Leader of the Council

Summary

This report sets out the City Council's Corporate Plan priorities for 2023/24, how these align with the Our Manchester Strategy and the pledges in the Manchester Labour Party Manifesto.

Recommendations

For Executive to:

- (1) note and comment on the report
 - (2) adopt the commitments made in the manifesto as corporate priorities for the Executive
-

Wards Affected: All Wards

Environmental Impact Assessment - the impact of the issues addressed in this report on achieving the zero-carbon target for the city

Zero carbon Manchester is one of the nine Corporate Plan priorities. A green, sustainable Manchester is one of the five pledges in the Manifesto. A liveable, low carbon city is one of the five themes of the Our Manchester Strategy.

Climate change and environmental issues are also embedded throughout the rest of the Our Manchester Strategy, Corporate Plan and Manifesto.

Equality, Diversity and Inclusion - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments

Equality, diversity and inclusion is one of the nine Corporate Plan priorities and is a key cross cutting theme in all of the Manifesto. Equality, diversity and inclusion was also one of the key cross-cutting issues in the 2021 reset of the Our Manchester Strategy, and is emphasised particularly in the progressive and equitable theme of the strategy.

Our Manchester Strategy themes	How this report aligns to the OMS
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	This report sets out how the five Our Manchester Strategy themes align with the nine Corporate Plan priorities and

A highly skilled city: world class and home grown talent sustaining the city's economic success	Labour Party Manifesto pledges.
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	
A liveable and low carbon city: a destination of choice to live, visit, work	
A connected city: world class infrastructure and connectivity to drive growth	

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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

Our Manchester Strategy – Forward to 2025 – Executive, February 2021

Manchester City Council Medium Term Financial Strategy and 2023/24 Revenue Budget – Executive, February 2023

A Fairer, Greener Future: People at the heart of everything we do – Manchester Labour Party Manifesto, March 2023 (see Appendix 1)

1.0 Introduction

- 1.1 This report sets out how the City Council's Corporate Plan priorities align with the Our Manchester Strategy for the city and the pledges in the Manchester Labour Party Manifesto.

2.0 Our Manchester Strategy for the city of Manchester

- 2.1 The Our Manchester Strategy sets the ten-year ambition and priorities for the city and was launched in 2016. Over the first five years of the Strategy, Manchester made significant progress but significant challenges remain, as reported annually in State of the City.
- 2.2 In May 2020, Executive requested a review of the strategy to re-set the priorities for the next five years, given the impacts of the COVID-19 pandemic and the complex challenges for the city.
- 2.3 The Strategy was re-set during 2020, engaging with over 3,800 people and overseen by the Our Manchester Forum, a partnership board of 35 leaders from Manchester's public, private and voluntary sectors. In March 2021, Full Council adopted the updated *Our Manchester Strategy – Forward to 2025*.
- 2.4 To achieve the strategic vision of being a world-class city by 2025, our communities requested a renewed focus on:
- Our young people: investment, support, opportunity and hope for the future of the city
 - Our economy: fulfilling opportunities for our residents to create and attract a talented, globally competitive and diverse workforce
 - Our health: tackling physical and mental inequalities and ensuring fair access to integrated services
 - Our housing: a choice of housing in liveable neighbourhoods across all of the city
 - Our environment: pioneering zero carbon solutions and improving green space
 - Our infrastructure: active, integrated, affordable and green transport system and improved digital connections
- 2.5 These findings were incorporated into the five themes of the strategy:
- A Thriving and Sustainable City
 - A Highly Skilled City
 - A Progressive and Equitable City
 - A Liveable and Low Carbon City
 - A Connected City
- 2.6 Each of these five themes now has two priority 'we will' actions that include a stronger focus on the cross-cutting priorities of equality, diversity and inclusion

and sustainability. Progress will continue to be monitored by the Our Manchester Forum and reported through State of the City.

3.0 Corporate and Business Plan

3.1 The Corporate Plan describes the Council's roles in contributing to delivering the Our Manchester Strategy over the medium term. The nine themes of the Corporate Plan are intended to be corporate and cross-cutting priorities that all parts of the Council contribute to. These are:

- i. Zero carbon Manchester: Lead delivery of the target for Manchester to become a zero carbon city by 2038 at the latest, with the city's future emissions limited to 15 million tonnes of carbon dioxide
- ii. Growth that benefits everyone: Boost the city's productivity and create a more inclusive economy that all residents participate in and benefit from, and contributing to reductions in family poverty
- iii. Young people: From day one, support Manchester's children to be safe, happy, healthy and successful, fulfilling their potential, and making sure they attend a school graded 'good' or better
- iv. Healthy, cared-for people: Work with partners to enable all people to be healthy and well, narrowing the gaps between the healthiest and the least healthy. Support those who need it most, working with them to improve their lives
- v. Housing: Ensure delivery of the right mix of good-quality housing so that Mancunians have a good choice of quality homes
- vi. Delivering in Neighbourhoods: Work with our city's communities to create and maintain clean and vibrant neighbourhoods, with local services, that Mancunians can be proud of
- vii. Connections: Connect Manchester people and places through good quality roads, sustainable transport and better digital networks
- viii. Equality: Deliver on our equality, diversity and inclusion commitments to support Manchester's vision to be a progressive and equitable city.
- ix. Well-managed Council: Support our people to be the best and make the most of our resources

3.2 The Council's annual Business Plan was published alongside the Medium Term Financial Strategy and Budget for 2023/24. The Business Plan sets out the more specific priorities for delivering each of the Corporate Plan themes. Key changes for 2023/24 from the 2022/23 plan include:

- Focus on cross-cutting action to support residents through the Cost-of-Living crisis and the new Anti-Poverty Strategy
- Highlighting the work on our next Economic Strategy which aims to ensure that the city's economy continues to grow and is more inclusive
- The implementation of the Housing Strategy for the next ten years
- Engaging children and young people and the work to become a UNICEF Child Friendly City
- All Council services taking steps to tackle inequalities, working with key partners, and delivering on our workforce equalities strategy.

3.3 The annual Business Plan for 2023/24 is shown below:

Corporate Plan themes	Business Plan priorities
1. Zero carbon Manchester <i>Lead delivery of the target for Manchester to become a zero carbon city by 2038 at the latest, with the city's future emissions limited to 15 million tonnes of carbon dioxide</i>	<ul style="list-style-type: none"> • Deliver the Council's role in reducing citywide CO2 emissions, influence city-wide partners to take urgent action, and deliver specific Council owned actions within the Manchester Climate Change Framework. • Prepare for and support the delivery of the new GM Clean Air Plan. • Deliver activities to reduce the Council's own direct CO2 emissions by at least 50% by 2025.
2. Growth that benefits everyone <i>Boost the city's productivity and create a more inclusive economy that all residents participate in and benefit from, and contributing to reductions in family poverty</i>	<ul style="list-style-type: none"> • Deliver key growth schemes and the protection and creation of good-quality jobs for residents, enhancing skills, and effective pathways into those jobs. Includes support to Manchester's businesses and residents affected by challenges to the international, national, and local economy. • Facilitate economic growth and recovery in different sectors of the economy, which supports the creation of a more inclusive economy. • Support more people to benefit from economic opportunities by equipping them with the skills to succeed and ensure that they are in good quality, secure work. • Help to mitigate the impact of poverty by taking actions to reduce the number of people experiencing poverty, in particular given the effects of the cost-of-living crisis. Including people in work on low incomes, young people, older people, those from Black, Asian and Minority Ethnic communities, and people with long term health conditions and / or disabilities.
3. Young people <i>From day one, support Manchester's children to be safe, happy, healthy and successful, fulfilling their potential, and making sure they attend a school graded 'good' or better</i>	<ul style="list-style-type: none"> • All children to have access to and be fully included in high-quality education, making sure they attend a school graded 'good' or better. • Support more Manchester children to have the best possible start in life and be ready for school and adulthood. This includes ensuring they are engaged, their views and needs are understood and responded to; increasing access to youth, play, leisure, employment, training, and cultural opportunities. • Reduce number of children needing a statutory service.
4. Healthy, cared-for people	<ul style="list-style-type: none"> • Take actions to improve population health outcomes and tackle health inequalities across

<p><i>Work with partners to enable all people to be healthy and well, narrowing the gaps between the healthiest and the least healthy. Support those who need it most, working with them to improve their lives</i></p>	<p>the city, including those exacerbated by factors such as the cost-of-living crisis.</p>
	<ul style="list-style-type: none"> • Support the next phase of health and social care integration in the city, including plans to enable the continued development of Manchester Local Care Organisation (MLCO).
	<ul style="list-style-type: none"> • Enable delivery through the MLCO of the Adult Social Care (ASC) transformation programme – ‘Better Outcomes, Better Lives’ – focused on taking a strengths-based approach, supporting independence and managing demand, building on the ASC improvement programme, and embedding this into how the MLCO operates
<p>5. Housing <i>Ensure delivery of the right mix of good-quality housing so that Mancunians have a good choice of quality homes</i></p>	<ul style="list-style-type: none"> • Reduce the number of people becoming homeless and enable better housing and better outcomes for those who are homeless.
	<ul style="list-style-type: none"> • Support delivery of significant new housing in the city.
<p>6. Delivering in Neighbourhoods <i>Work with our city’s communities to create and maintain clean and vibrant neighbourhoods, with local services, that Mancunians can be proud of</i></p>	<ul style="list-style-type: none"> • Ensure inclusive access to housing by the provision of enough safe, secure, and affordable homes for those on low and average incomes and taking into account cost-of-living impacts. This includes strategically joining up provision, and the improved service to residents enabled by direct control of Council owned housing in the north of the city.
	<ul style="list-style-type: none"> • Place a greater emphasis on getting the basics right and invest in improving service standards.
<p>7. Connections <i>Connect Manchester people and places through good-quality roads, sustainable transport and better digital networks</i></p>	<ul style="list-style-type: none"> • Bring services together for people in places, enabling an integrated model of neighbourhood working across core public sector services including Health and Social Care (through the Integrated Neighbourhood Teams), Greater Manchester Police, Housing, and Children’s services.
	<ul style="list-style-type: none"> • Improve public transport and highways, and make them more sustainable, whilst increasing walking and cycling.
<p>8. Equality <i>Deliver on our equality, diversity and inclusion commitments to support Manchester’s vision to be a progressive and equitable city.</i></p>	<ul style="list-style-type: none"> • Facilitate the development of the city’s digital infrastructure, to enable delivery of transformed public services and a more economically inclusive and resilient city.
	<ul style="list-style-type: none"> • Effective community involvement and engagement with our partners to understand our diverse communities, improve life chances, and celebrate diversity.
	<ul style="list-style-type: none"> • Greater accountability, partnership working and delivery of services that more closely meet the diverse needs of our communities and people.
	<ul style="list-style-type: none"> • As an employer, ensure a fair and inclusive working environment which recognises, values

	and responds to the dynamics and opportunities of a diverse workforce.
9. Well-managed council <i>Support our people to be the best and make the most of our resources</i>	<ul style="list-style-type: none"> Implement the Corporate Peer Review action plan, transform the Corporate Core, deliver the Future Shape of the Council programme, along with budget reductions and savings.
	<ul style="list-style-type: none"> Effectively manage our resources via budget management and planning, within our legal framework, and to support managers and performance management.
	<ul style="list-style-type: none"> Ensure the Council has the right capacity, capability, and diversity to deliver great services to residents, through strategic workforce planning.

4.0 Manchester Labour Party Manifesto

- 4.1 The Manchester Labour Party Manifesto 2023 is called 'A Fairer, Greener Future: People at the heart of everything we do'. It is available to read at Appendix 1. The table below shows how the five Manifesto pledges align with the Corporate Plan priorities. This is a selection of the Corporate Plan priorities that align most strongly and it should be noted that many of the Manifesto pledges are cross-cutting:

Manifesto pledges	Corporate Plan priorities
1. By your side through the cost of living crisis	2: Growth that benefits everyone 4: Healthy, cared for people 8: Equality
2. A great place to live: <ul style="list-style-type: none"> - Make Manchester cleaner - Make Manchester safer - Make Manchester healthier - Making sure culture is at the heart of everything we do 	6: Delivering in Neighbourhoods 4: Healthy, cared for people 3: Young people
3. Build the homes we need: <ul style="list-style-type: none"> - Building council and social housing - Good quality, low carbon homes - Tackling homelessness 	5: Housing 4: Healthy, cared for people 1: Zero carbon Manchester
4. A fairer economy for all: <ul style="list-style-type: none"> - Better jobs, pay and conditions - Helping children and young people succeed - Education and skills - Continue to fight for our libraries 	2: Growth that benefits everyone 3: Young people 6: Delivering in Neighbourhoods
5. A green, sustainable Manchester: <ul style="list-style-type: none"> - Invest in parks and green spaces - A zero carbon city by 2038 - Continue to develop public transport, walking and cycling 	1: Zero carbon Manchester 6: Delivering in Neighbourhoods 7: Connections

5.0 Recommendations

5.1 Executive are recommended to:

- (1) note and comment on the report
- (2) adopt the commitments made in the manifesto as corporate priorities for the Executive



MANIFESTO 2023

**PEOPLE AT THE HEART
OF EVERYTHING WE DO**

MANIFESTO 2023



PEOPLE AT THE HEART OF EVERYTHING WE DO

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PUTTING PEOPLE AT THE HEART OF EVERYTHING WE DO

Manchester is an incredible city, a city we are proud to call home. It is a city that is made great by its people, and that's why our promise to put people at the heart of what we do is so important.

Throughout the difficult times of the pandemic and the Cost of Living Crisis, Manchester Labour has been on your side, standing up for Manchester and building a better, fairer and greener Manchester together alongside you.

A year ago, Manchester Labour published an ambitious election manifesto, setting out how, despite the cuts, we would work with our citizens to keep the City moving forward. Twelve months later we can show that we are delivering on every single one of our pledges. Now we are publishing an equally ambitious programme building on last year for the next twelve months and beyond.

From building social housing, tackling poverty and helping communities through the cost of Living Crisis to investing in parks, green spaces and community centre through to keeping our streets clean. Your priorities are being put into action.

We know that without a Labour Government we cannot do everything we want, everything you want. We have witnessed Conservative chaos over the last 13 years. But we will not allow an uncaring Tory Government and an out of touch Westminster to undermine everything we have achieved together over the last two decades. Manchester Labour will continue to listen, to stand up for Manchester people and to respond to the things you say are important.

Despite the challenges, I am optimistic for the future. Manchester is a truly fantastic place to be, a place full of hope and opportunity, a city I am proud to lead.

We have an ambitious plan to make Manchester a truly world class city, that puts Manchester people first.

A thriving and sustainable city, where everyone benefits from our successes, and a city that is the best place in the country to grow up, get on and get older. We will always be on your side, put you at the heart of what we do and together we can build a Better, Fairer Manchester.

Cllr Bev Craig

Leader of Manchester Labour & Manchester City Council



DELIVERING A BETTER, FAIRER MANCHESTER TOGETHER

A Fairer Greener Future: Putting people at the heart of everything we do is the second phase of our 2022 Local Election Manifesto - Working Together for a better, fairer Manchester. When we say we will deliver something, we mean it. This manifesto process holds our previous commitments to account all

the while refocusing and recommitting to Mancunians during one of the most difficult economic and political environments we have seen in decades.

Manchester is a great place to live, to work and to thrive. One of the fastest growing cities in Europe, we are an energetic, diverse and creative place.



However we want an even better Manchester, a prosperous and equal place, where every child has the best start in life, that creates new and exciting opportunities for Manchester people. A place where everyone can live happy and healthy lives, with good jobs, in clean and green and safe neighbourhoods, where everyone has a decent and genuinely affordable home. A city where no one is left behind, and everyone is proud of.

This is the Manchester residents tell us they want and a reality we are working together to build.

Over a decade of austerity has been forced on us by Tory & Liberal Democrat politicians, politicians Manchester rejected overwhelmingly at the ballot box. The money, power and opportunities stolen from our city, first by the Coalition and now by the current

cold, uncaring Tory Government mean we cannot do everything we would want to do.

Our budget for this year is £428 million lower in real terms than it was in 2010. £120,000 a day has been taken from Manchester, every day, for the last 12 years. These cuts are politically motivated and deliberately targeted at the areas of greatest need, at Labour cities like Manchester.

Even with only the average cut, Manchester would be £1.5 million a week better off. Now the Tories want to increase the burden on household budgets by forcing up the regressive Council Tax and National Insurance to cover up their economic failures. Despite this, Manchester Labour has always stood up for Manchester and delivered on your top priorities.

SINCE PUBLISHING A BETTER, FAIRER MANCHESTER TOGETHER IN THE LAST 12 MONTHS MANCHESTER LABOUR HAVE DELIVERED:

- Manchester voted in the Top 30 of global cities to live and Lonely Planet and Timeout's Top cities to visit
- Supported residents with the Cost of Living Crisis
- Opened Mayfield Park – the first new city centre park in 100 years
- Invested in our 143 Parks and Green Spaces
- Opened Castlefield Viaduct in the city centre
- Launched the new Housing strategy to build over 10,000 new low cost, low carbon social homes in the next decade, already building 542, getting on site with 1,200 and approving planning for another 1,100 genuinely affordable homes
- Began work building Council homes through This City
- Children's Services Awarded Good for the first time in our history
- Became a UNICEF Child Friendly City
- Recognised as a Manchester Living Wage City
- Expanded our network of 22 libraries and 23 leisure centres across the city
- Invested in arts and culture, from Factory International in the City Centre to planning new cultural programmes across North Manchester and Wythenshawe

OUR PLEDGES TO DELIVER A BETTER, FAIRER MANCHESTER TOGETHER:

PLEDGE 1: BY YOUR SIDE THROUGH THE COST OF LIVING CRISIS

PLEDGE 2: A GREAT PLACE TO LIVE

PLEDGE 3: BUILD THE HOMES WE NEED

PLEDGE 4: A FAIRER ECONOMY FOR ALL

PLEDGE 5: A GREEN, SUSTAINABLE MANCHESTER

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PLEDGE 1: BY YOUR SIDE THROUGH THE COST-OF-LIVING CRISIS

Mancunians are facing unprecedented hardship as a result of a cost-of-living crisis caused by successive Tory Governments. We know how desperate life is becoming for so many of our residents and we will be by your side in this fight to secure support for those who need it most.

The UK is entering a recession, with inflation at over 10%, a 40-year high, interest rates increasing and the cost of gas and electricity spiralling.

Manchester Labour is acutely aware of impact that this crisis is having on ordinary Mancunians and we promise to provide a vital helping hand to those who need it the most while continuing to invest in the services our communities rely on.

Since 2010, despite their promises to 'Level-Up', the Tories have cut the Council's budget by over £420m - £420m taken out of the pockets of Manchester people. This year more than half of the Council's budget will go on helping those most in

need – caring for and supporting adults, children and people facing homelessness. There will be more money for voluntary and community groups providing community hubs and good neighbours groups and support to help anyone struggling with outstanding Council Tax debts. This is in addition to the Council Tax support scheme which already given tens of thousands of the lowest paid Manchester people a substantial reduction in their bills.



To that end we will spend an extra £26.4 million to support our residents, strengthen the social care sector and help ease some of the well-documented pressures on the underfunded NHS and an extra £4 million will go towards fighting homelessness and reducing the use of temporary accommodation.

We have pledged £150,000 to support foodbanks and £200,000 to support advice services. We have continued to fund free school meals during holidays and worked to make sure there are free activities for children and young people. We have increased funding for children in care, care leavers and foster carers.

The work that charities and local voluntary and community groups do, is vital in our local neighbourhoods. That's why on top of the £2.2 Million per year we give away in city wide grants, Local Neighbourhood Grants in every ward, and our anti-poverty work, we've invested an additional £1 million each year to support local community centres and groups and continue extra funding for youth groups.

Manchester Labour knows the challenge that this city faces over the coming weeks and years and will not blink when it comes to fighting for those who need our support most no matter how difficult the situation gets

IN BEING BY YOUR SIDE THROUGHOUT THE COST OF LIVING CRISIS MANCHESTER LABOUR WILL:

- Continue to lobby the Government for the extra support families and businesses need
- Spend an extra £26.4 million supporting those in need
- Continue the Free Cost of Living Support line, expand support for foodbanks and extend Advice Services in the City
- Provide extra financial support to those facing hardship through our Council Tax support and hardship grants
- Increase funding to support children in Care, Care Leavers and Foster Carers
- Continue to support Children through Extended Free School Meals and the expanded Holiday Activity Fund
- Deliver our Anti-Poverty Plan, spending over £334 million on anti-poverty initiatives.

PLEDGE 2: A GREAT PLACE TO LIVE

We want Manchester to be the best place to live in the country and investing in our local neighbourhoods is just as important as the city centre for wellbeing and community pride. Residents want their streets to be cleaner, their roads to be safer and for parks and green spaces to be looked after, alongside investing in local services and activities to make sure there are lots of fun things to do.

To achieve this we have focused on the priorities that residents have put at the heart of their ambitions:

➤ MAKE MANCHESTER CLEANER



One of our top priorities is to have a clean city. We have continued to invest in tackling littering and flytipping and have expanded our services with more staff and machines to clean up. We are taking action to fine fly tippers and people who litter.

For example we have committed an extra £500,000 investment fund to tackle fly-tipping at hotspots across the city and install CCTV cameras. Some examples include protecting land used for fly-tipping joy riding and illegal encampments next to a school in Ancoats & Beswick, allotments in Harpurhey, a bowling green in Gorton & Abbey Hey, a park in Miles Platting & Newton Heath, a cycling route in Northenden and playing fields in Moston and Burnage.

Many of our residents a great job helping keep their streets and green spaces tidy. We will work with residents to support litter-picks and community clean-ups and continue to roll out and expand the Keep Manchester Tidy campaign.

➤ MAKE MANCHESTER SAFER



We have seen massive cuts to policing across the country and the Conservatives cut 2,000 Officers from Greater Manchester Police since 2010. However everyone in Manchester should feel safe on our streets. We know that feeling safe is important, we will work with Greater Manchester Police to tackle anti-social behaviour in our communities and hold GMP to account on crime.

Working with our Labour Greater Manchester Mayor Andy Burnham, the police service has improved over the last 12 months, gaining more trust, responding to crime better and committing to improving the number of police officers in our communities. Over the coming months every part of the city will have ringfenced PCs and a named PCSO which will be published online.

Last year we committed extra resources to tackling violence against women and girls and hear residents' voices through our Women's Commission, and we will build on this this year. Our successful Night Time Safety Charter has been launched and we will continue to work alongside GMP to tackle domestic violence, women's safety and hate crime. We will continue to fund safety schemes such as Street Angels and Village Angels and a safe haven in the city centre.

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➤ MAKE MANCHESTER HEALTHIER



Despite cuts across the country, while other places have closed leisure centres, Manchester Labour has continued to invest in good leisure centres and facilities to keep people fit and healthy. Manchester's Labour Council runs 23 leisure centres across the city and will soon be opening our latest state of the art multi-million pound rebuild of the Leisure Centre in Abraham Moss

We will continue to help people stay healthy and active through investing in leisure, sport and getting out and about, walking and cycling. This is at the heart of our tackling health inequalities strategy, Making Manchester Fairer – which puts transformational investment at the heart of public service reform in line with Michael Marmot's work on anti-poverty.

We will also continue to develop and deliver our ongoing strategies such as Ageing Well and Dementia reform in partnership with local stakeholders such as General Practitioners and Manchester NHS.

➤ MAKING SURE CULTURE IS AT THE HEART OF EVERYTHING WE DO

Our culture defines what makes this city great, no-where else in the world will you find so much culture among communities.

The city is home to world-class cultural organisations and puts on an enviable programme of live music, festivals and events throughout the year. We will ensure that the city's cultural organisations and events continue to work closely with residents groups, schools and vulnerable people in our communities as

well as attracting visitors to the city and providing jobs for Mancunians.

The £15m refurbishment of the Manchester Museum and the opening in July of the new Factory Arts Centre are some of the reasons why Manchester is the only UK city to feature in Lonely Planet's Best in Travel 2023 list of top 30 global cities. We are also investing in culture in our communities such as in Wythenshawe Town Centre and across North Manchester.

IN PLEDGING TO SUPPORT STRONG & HEALTHY COMMUNITIES MANCHESTER LABOUR WILL:

- Spend an extra £1.5m on cleaning and managing the city, and £1m on small but urgent improvements – such as fixing broken swings and replacing litter bins.
- Make Manchester Safer: A named PC and PCSO for every ward, tackle violence against women and girls, tackle hate crime and reduce anti-social behaviour
- Investing in improving road safety, improving our footpaths and fixing potholes quickly
- Expand our network of 22 libraries across the city, such as the newly opened library in Gorton or the Children's Library in Hulme and invest in re-furbishing community libraries like Chorlton and Longsight
- Invest in our 23 leisure centres across the city and improve outdoor recreation and sporting facilities
- Deliver good quality local services and good schools to support children and young people
- Build a fairer better Manchester through Making Manchester Fairer
- Invest in arts, culture and music across the city, to continue to make Manchester a fun and interesting place to live
- Improve district centres and high streets starting with Moston, Newton Heath, Cheetham Hill, Withington, Gorton, Chorlton and Wythenshawe Town Centre, investing in the things that matter most.
- Invest in making our roads safer, tackling speeding and reducing accidents. Getting the basics right is important and we have a plan to improve the quality of footpaths, fix potholes and make roads close to schools safer.
- Encourage walking, running, cycling and outdoor sport. We have invested in improved facilities at Hough End, The Wythenshawe Cycle Hub, the Gym at Wythenshawe Forum, investing in playing pitches and facilities in our 145 parks and green spaces.

PLEDGE 3: BUILD THE HOMES WE NEED

After over a decade of the Conservative government not building the homes we need, coupled with the wages falling and the cost of living increasing we are seeing the worst cost of living crisis since the 1950s is coinciding with a national housing crisis.

Manchester Labour believes that everyone in our city should have the right to a secure, decent quality, affordable home. **We are therefore committed to building low cost, secure, high-quality and low carbon housing across the city.**

➤ BUILDING COUNCIL AND SOCIAL HOUSING:

In 2022 Manchester launched our new Housing Strategy to build 10,000 new social and genuinely affordable homes in the next decade.

Already 535 new, low carbon affordable homes have been built, with 1,250 new affordable homes currently being built on site, – we have also seen some of the first new, zero carbon, social rent, council homes in the UK built in Newton Heath. Another 1,100 affordable homes will start on site this year. We will build more accommodation for young care-leavers, supported accommodation for young people experiencing homelessness and adapted homes for people with disabilities.

Our first This City project now has planning permission for 128 new council homes, with 30% at the affordable Manchester Living Rent. Work is due to start on site this year. Other sites are progressing across the city to help with our wider affordable housing delivery. Our aim is to build 500 new homes a year through This City by 2027.

The Government has eroded 'affordable housing' and has too many confusing

definitions of what makes a house affordable, that's why we have launched the Manchester Living Rent Campaign. We want nobody to have to spend more than 30% of their income on their rent, and the Manchester Living Rent is capped at Local Housing Allowance rates.



All our Housing Providers now use the Manchester Living Rent and we have seen some private developers start to use this model for affordable rent in new developments too. We continue to campaign for the government to raise levels of Local Housing Allowance in line with inflation to help our residents in the cost-of-living crisis.

➤ GOOD QUALITY, LOW CARBON HOMES

Manchester Labour brought almost 15,000 homes across North Manchester back into Council control last year and the Council will continue to tackle the backlog of repairs in our council housing and ensure that empty homes are brought back into use.

We have invested £83m in energy efficiency measures across 1,000s of council homes in North Manchester, and will continue to retrofit more homes to bring down gas and electricity bills for residents and help contribute to our net zero targets. We will build 130 new low carbon council homes in Collyhurst.

The Private Sector

Too many people in the city, experience poor standards in the private sector. We have introduced landlord licensing schemes to tackle rogue landlords and improve standards for 1,000s of our residents renting privately.

We will champion the 'good landlord' charter and get more landlords to sign up to the Manchester Living Rent.

We have worked with our local Labour MPs to stand up for residents impacted by fire safety and cladding issues. We continue to lobby for a fair solution and for the government to ensure the developers deliver on a commitment to making their buildings safe and to pay for remediation cost.

➤ TACKLING HOMELESSNESS

We want an end to homelessness, and only a Labour Government can achieve this, but in the mean time we are investing millions in homeless services and initiatives to prevent people becoming homeless in the first place.

We will continue to ensure a bed is available for every rough sleeper every

night and continue to deliver the 'A Bed Every Night' which is jointly funded by Greater Manchester Combined Authority, the Council and the GM Mayors Charity Fund.

Manchester City Council has opened new 'off the street' provision which has accommodated and supported over 150 people sleeping rough as a result.

Through our 'A Place called Home' Programme we will continue to invest in homelessness services with initiatives such as community prevention hubs in Moss Side, Harpurhey and Gorton aimed at preventing homelessness, tackling rough sleeping and reducing the numbers of people in B&Bs and temporary accommodation. We will work with our partners through the homelessness charter, including homeless people themselves, to ensure services meet their needs and those of the wider community.

We will continue our successful partnership with Homeless charities and voluntary groups across the city. Working together, pooling our knowledge and resources is the only way to tackle the complex challenge of homelessness.





IN BUILDING HOMES THE HOMES WE NEED MANCHESTER LABOUR WILL:

- Campaign for the Government to truly deliver the plan for homes this country needs
- Accelerate our plans to build 10,000 genuinely affordable homes over the next decade, building low cost, low carbon social housing across the city
- Deliver 1,250 new, low carbon, affordable homes over the next year
- Implement the Manchester Living Rent across the city
- Ramp up building Council Housing. Two sites have been launched in the Northern Quarter and Ancoats, and we plan to build up to 500 Council homes per year
- Be a good landlord to the 15,600 council homes we manage and roll out our retrofit programme
- Tackle rogue landlords and the private rented sector through delivering new landlord licensing schemes
- Retrofit homes and build net zero homes of the future, such as the UK's first net zero social housing in Beswick
- Invest in preventing and reducing homelessness, reduce rough sleeping and work with charity and community groups across the homelessness sector.

PLEDGE 4: A FAIRER ECONOMY FOR ALL



Manchester will succeed when all our residents succeed. Inequality has no place in our city.

Over the last decade Manchester has continued on our journey towards meeting our ambition of being a “world-class” city by 2025. Compared to 2010 we now have a significantly higher population, a larger workforce and more businesses operating in the city. Our economy has become more diverse, with digital, creative, technology and health innovation businesses now thriving alongside more traditional sectors, such as financial and professional services. This economic growth, building on the strengths of our existing communities, has helped to attract a younger, more diverse and higher-skilled population alongside helping Manchester residents stay in the city with good quality jobs.

This is important, because in the 1990's and early 2000s too many people had to leave to find opportunity, so Manchester Labour over the last two decades has led the transformation of the economy, creating over 200,000 new good jobs for current and future generations.

But we know, especially after years of austerity and the pandemic, that not everyone gets to benefit from the city's success, and poverty is too rife in parts of the city. Our number one mission is to ensure every Manchester resident feels the benefits of our city's success.

➤ BETTER JOBS AND BETTER PAY AND CONDITIONS

We want to attract more high paying, skilled jobs to the city and will continue to build the city's expertise in digital, creative and tech, life sciences, manufacturing and financial and professional services, but we want everyone to access good pay and conditions.

Last year we said we wanted Manchester to become a Real Living Wage City. We were recognised as doing this by the Real Living Wage Foundation and are leading the way with almost 200 employers in the city paying Real Living Wage, and we want to double that in the next 3 years. Social Care staff now receive the Real Living Wage – demonstrating our appreciation for the extraordinary work they do.

The Council is now a member of the Good Employment Charter and Social Value is built into all council contracts meaning that the council spends hundreds of millions with Manchester based companies and on average creates an additional 2,000 jobs and 600 apprenticeships each year and over 140,000 hours of volunteering.

We work closely with Trade Unions, and as a condition of the Good Employment Charter we want all employers in the city to recognize and work with trade unions.

➤ HELPING CHILDREN AND YOUNG PEOPLE SUCCEED



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We want all our children to have the best start in life, that's why we have become a UNICEF Child Friendly City to put children's voices at the heart of what we do.

We said we'd support our schools to be better than ever and we have done just that. In Manchester 88.9% of our schools are rated GOOD or better by OFSTED, compared to 88.3% nationally- we are above national for both primary and secondary.

We've kept our promise to invest in our Early Years. This year we have started work on our Family Hubs- one of 15 areas in the country to act as a trailblazer- building on our Sure Start Children's Centres and acting as a "one-stop" shop for families to access help and support.

In addition, in response to the impact of the pandemic, which has seen children starting school behind in their levels of development, we have developed an Early Years 'Kickstart' programme to help those children most in need, to reduce the longer-term impact. Our children deserve the best possible start in life.

We invested an extra £500,000 in youth work with the result that there is more provision across the city than at any point in the last 10 years- covering every part of the city.

➤ EDUCATION AND SKILLS



We want to make sure our young people have the skills and knowledge that allow them to thrive in our growing economy. We have successfully improved the quality of Manchester's schools and working with Greater Manchester will get more control over post 16 and post 19 education to ensure Manchester's children are best placed to access the best our city has to offer.

We want an inclusive economy ensuring that residents from all parts of the city can benefit from high-quality jobs with fair pay and conditions, and opportunities for progression. We've set out a new Work and Skills Plan that also looks at how we can create new high quality green skills, meaning Manchester benefits from the green revolution.

We will increase the number of apprenticeships on offer in the city, building on the success of schemes such as the Town Hall refurbishment and the Factory.

Working alongside businesses we will support the growth of new small businesses, start ups, social enterprises and cooperatives across the city.

➤ CONTINUE TO FIGHT FOR OUR LIBRARIES

Libraries continue to be the beating heart of our communities, improving residents' quality of life. They have played a crucial role helping residents with the cost of living crisis. All our libraries have become a designated 'warm space' offering a free, welcoming service where people can stay as long as they want in comfortable surroundings, with access to wi-fi and a range of other resources.

This year we opened a new Library in Gorton and a new children's library in Hulme. This year will see improvements to Longsight Library, creating additional meeting rooms and also a new children's library and longer opening hours and plans to refurbish of Chorlton Library, the oldest library in the city.

TO DEVELOP A FAIRER ECONOMY FOR ALL WE WILL:

- Continue to attract the best jobs to our city
- Give Children and Young People the best path to good jobs through education
- Through a Real Living Wage City get more employers to pay at least the Real Living Wage
- Get more employers in the city to sign up to become Good Employers through the Good Employment Charter
- Focus on giving high quality skills education to Manchester residents through schools, colleges, apprenticeships, universities and skills training in later life
- Ensure that every Manchester resident feels the benefits of our city.

PLEDGE 5: A GREEN, SUSTAINABLE MANCHESTER

Across the world we see the impact of climate change, from the floods in Pakistan and Bangladesh, to famine in Somalia, to locally impacts like more regular flooding on the Mersey. Too many Mancunians pay too much to heat their homes, and we know that if the UK had better energy efficient homes, our residents would have more money in their pockets.

> INVEST IN OUR PARKS AND GREEN SPACES



Our parks and green spaces are the lungs of our city and the importance of our parks to the physical and mental well-being of our communities was especially noticeable during the pandemic lockdown. Manchester has 145 Parks and Green Spaces, we are investing in the ones we

have and creating more. The opening of the £23m Mayfield Park in September, the first public park in the city centre for 100 years demonstrates Labour's ambition to deliver world class parks and green spaces for Manchester's residents and visitors.

We will create new parks and green spaces where we can, such as Ancoats Green, the new River City Park as part of Victoria North, new pocket parks and underused spaces such the Lower Irk Valley and Medlock Valley.

We have invested almost £5million in our existing parks across the city working with 'friends' groups to deliver quality green spaces in every part of the city.

We have brought forward an action plan to improve the quality of Manchester's rivers and our biodiversity strategy, seeing already 10 places named as protected as local nature reserves. These include: Broadhurst Clough, Chorlton Water Park, Blackley Forest, Clayton Vale, Chorlton Ees & Ivy Green, Highfield Country Park, Boggart Hole Clough, Wythenshawe Park, Stenner Woods & Millgate Fields, and Kenworthy Woods.

> A ZERO CARBON CITY BY 2038

Manchester Labour has been calling on Government to bring the UK's target of 2050 forward to match our target of 2038, and this year has refreshed the City's Action Plan to try to get us there.

We are committed to becoming a net zero city by 2038 and is one of the few places to set a science based budget to achieve this. Manchester City Council is on track to be zero carbon before our 2038 deadline, but we must do more across the UK and Manchester if the city as a whole is to achieve this ambitious plan.



As part of our Climate Change Action Plan we will continue to invest in a range of initiatives to reduce carbon emissions, such as; increasing our use of renewable energy, building on the success of the Civic Quarter Heat Network; Installing solar car ports – such as at the National Cycling Centre; decarbonising and reducing emissions from all council buildings; planting over 1,000 new trees every year

> CONTINUE TO DEVELOP PUBLIC TRANSPORT, WALKING AND CYCLING ACROSS THE CITY

We will continue to invest in public transport and to encourage more cycling and walking as a way to tackle pollution and dirty air in our city.

Manchester deserves an integrated, affordable, well-run public transport service. Through Greater Manchester we are delivering more control over our bus network and have been able to reduce cheaper fares such as the £2 journey cap, and this will be rolled out to a weekly cap too. Our Pass is delivering for our 16 to 18 year olds. We will continue push for the

speedy introduction of bus franchising to give local communities more control over fares, frequency and routes, and to increase capacity and reduce costs on the Metrolink.

The rail system in the UK is broken, and Manchester Labour and the Greater Manchester Mayor Andy Burnham have been calling for more control over the rail system in GM to see the train network made more reliable. We will continue to campaign for better rail connections, the implementation of Northern Powerhouse Rail in full, and a High Speed Train network that gets it right first time at Piccadilly Station.

Manchester Council set out it's ambitious 10 year Active Travel Plan, with the aim of Making walking the natural choice for short journeys; Reducing the default speed limit in the city to 20mph, and, where possible, reduce 40mph speed limits to 30mph by 2028; Enabling at least 70% of primary school and 40% of secondary school pupils to walk or cycle to school by 2028 and Removing all access barriers to walking and cycling paths by 2024.





TO ENSURE A GREEN, SUSTAINABLE CITY WE WILL:

- Demand that the Government bring forward a UK Zero Carbon Plan for 2038 to invest in energy, homes, transport and the environment
- Deliver Manchester's Zero Carbon by 2038 Plan, investing £227million to help get us there, investing in green energy, retrofitting buildings and reducing emissions
- Through focusing on retrofitting homes, Manchester Labour will always make sure that the burden doesn't fall on working people
- Deliver the Bee Network through Greater Manchester, deliver a better, cheaper and more reliable bus network which integrates buses, trams and trains
- Implement Manchester's Active Travel Plan to make it easier and safer to get about when walking or cycling, and make our roads outside of schools safer
- Continue to invest in Manchester's Parks and Green Spaces, and protect local nature reserves
- Create new parks and green spaces across the city.

CONTINUING TO MOVE MANCHESTER FORWARD TOGETHER

The pledges and priorities we've outline in this next phase of our work for Manchester demonstrates that we have a vision and a passion for this city that grows and changes – always keeping the person at the heart of everything we do.

We will strive to keep the following pledges to deliver together a better, fairer Manchester:-

PLEDGE 1: BY YOUR SIDE THROUGH THE COST OF LIVING CRISIS

PLEDGE 2: A GREAT PLACE TO LIVE

PLEDGE 3: BUILD THE HOMES WE NEED

PLEDGE 4: A FAIRER ECONOMY FOR ALL

PLEDGE 5: A GREEN, SUSTAINABLE MANCHESTER

For that we need a radical Labour Government in Westminster and every Labour councillor elected in Manchester on May 4th 2023 will take us closer to that reality.

To that end, we ask once again for your support in the 2023 local elections and continue on this journey to deliver for Manchester.

LOCAL
CANDIDATES



Paula Sadler
Higher Blackley



Fiaz Riasat
Crumpsall



Basil Curly
Charlestown



Pat Karney
Harpurhey



Suzanne Richards
Longsight



Angeliki Stogia
Whalley Range



Jade Doswell
Fallowfield



Ahmed Ali
Rusholme



Yasmin Dar
Moston



Cllr Shazia Butt
Cheetham



John Flanagan
Miles Platting and
Newton Heath



Anthony McCaul
Deansgate



Becky Chambers
Withington



Azra Ali
Burnage



Leslie Bell
Didsbury West



James Wilson
Didsbury East



Sam Wheeler
Piccadilly



Majid Dar
Ancoats and Beswick



Sean McHale
Clayton and
Openshaw



Annette Wright
Hulme



Richard Fletcher
Northenden



Glynn Evans
Brooklands



Phil Brickell
Baguley



Tim Whiston
Sharston



**Abdigafar
Mohamed Muse**



**Amna Saad Omar
Abdullatif**

Ardwick



**Mahadi Hussein
Sharif Mahamed**
Moss Side



Afia Kamal
Gorton and Abby Hey



Dave Marsh
Woodhouse Park



MANCHESTER
 **Labour**

A FAIRER GREENER FUTURE

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Manchester City Council Report for Resolution

Report to: Economy Scrutiny Committee – 23 May 2023
Executive – 31 May 2023

Subject: Purpose Built Student Accommodation in Manchester

Report of: Strategic Director, Growth and Development

Summary

This report updates the Economy Scrutiny Committee and the Executive on the provision of Purpose-Built Student Accommodation (PBSA) in Manchester and issues that have arisen since the last report in December 2020. It also recommends that the Executive agrees to the establishment of a pipeline of schemes as set out in the report in order to address a projected shortfall of accommodation up to 2030.

Recommendations

The Economy Scrutiny Committee is requested to comment on the report and make recommendations to the Executive.

The Executive is recommended to:

- (1) Note the changes that have taken place regarding the provision of Purpose-Built Student Accommodation since December 2022.
- (2) Endorse the list of schemes set out in the report as the pipeline that will deliver the required amount of PBSA up to 2030
- (3) Endorse the approach set out in the report to help guide the decision-making process in advance of the review of the Local Plan and request the Planning and Highways Committee take this approach into account as a material consideration until the Local Plan has been reviewed.

Wards Affected – Deansgate, Piccadilly, Ardwick, Rusholme, Longsight, Hulme, Moss Side, Fallowfield, Withington, Old Moat, and Levenshulme

Environmental Impact Assessment - the impact of the decisions proposed in this report on achieving the zero-carbon target for the city

The sites in the suggested pipeline are close to the University campuses, reducing the need to travel, and minimising carbon emissions. Green travel plans are required as part of the planning process. The quality of accommodation must deliver high standards of sustainability that contribute to achieving the zero carbon target.

Our Manchester Strategy outcomes	Contribution to the strategy
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	Students make a significant economic contribution to Manchester whilst they live and study in the city. The development of assets within the Oxford Road Corridor area is vital to capture the commercial potential of research and innovation and help to realise the economic potential of the Corridor.
A highly skilled city: world class and home grown talent sustaining the city's economic success	A high quality residential offer for students in appropriate locations, is critical to Manchester's Universities ability to attract and retain students in a global market. The retention of highly skilled graduates from the city's universities is a key component in the drive towards a knowledge economy, and forming the critical mass of activity necessary to strengthen the economy.
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	Freeing up former student-lets and, therefore, increasing the supply of good quality homes for sale and rent will provide the opportunity for Manchester residents to raise their individual and collective aspirations.
A liveable and low carbon city: a destination of choice to live, visit, work	Managing the impact of large student populations on residential neighbourhoods will improve local resident satisfaction. The city's liveability, sustainability and connectivity aspirations can be achieved by integrating green and smart ideas into new student developments, through the planning process. It is expected that journeys will be made using public transport and active modes, supporting the climate change and clean air policy responses.
A connected city: world class infrastructure and connectivity to drive growth	Student accommodation will be encouraged in areas which are in close proximity to both the University campuses and high frequency public transport routes.

Full details are in the body of the report, along with any implications for

- Equal Opportunities Policy
- Risk Management

- Legal Considerations

Financial Consequences – Revenue

Properties used for student accommodation are exempt from Council tax when they are:

- Halls of residences including PBSA provided predominantly for the accommodation of students,
- Dwellings that are occupied only by students, foreign spouses of students, school or college leavers.

In 2022/23 Manchester's income from Council tax was reduced by over £18m due to the above exemptions. Whilst further PBSA will also be exempt from Council tax the proposed developments may help to reduce student exemptions in the city centre and south Manchester by directing students to purpose built student accommodation (PBSA) rather than other dwellings.

The impact on demand for other Council services will need to be assessed, and this will be reviewed annually as part of the demographic demands from increased developments across the city.

The pipeline of proposed developments may lead to planning fee income if the developments are brought forward.

Financial Consequences – Capital

None arising from this report.

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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents

are available up to 4 years after the date of the meeting. If you would like a copy, please contact one of the contact officers above.

- Manchester Student Strategy - Report to Communities and Neighbourhoods Overview and Scrutiny Committee, 19th May 2009
- Student Strategy Implementation Plan – Report to Executive, 21st October 2009
- The Manchester Core Strategy - Adopted on 11th July 2012
- Manchester Residential Growth Strategy and Action Plan 2016/17 – Report to Executive, 2 March 2016
- Corridor Manchester Strategic Spatial Framework - Report to Executive, 7th March 2018
- Manchester Science Park Strategic Regeneration Framework Update - August 2018
- Oxford Road Corridor Strategic Regeneration Framework Guidance - November 2018
- Manchester Science Park (MSP) SRF update - Report to Executive, 14th November 2018
- Report to Executive - 13 November 2019 - Consideration of Policy H12: Purpose Built Student Accommodation Within the Changing Market Context
- Report to Executive December 2020- Purpose Built Student Accommodation in Manchester

1.0 Background

- 1.1 Manchester has one of the largest student populations in Europe, with over 120,000 studying at Greater Manchester's five universities, and over 400,000 students at the 22 Higher Education Institutions (HEIs) within an hour's drive. 84,260 students were enrolled at one of Manchester's three HEIs in 2021/22, of which 53,155 had a term time address in Manchester (HESA). A significant proportion of the remaining c.25,000 live at home.
- 1.2 Students make an invaluable contribution to the city's economy, diversity and vibrancy. They help to underpin a broad based, highly skilled economy and are essential to some of Manchester's most valuable growth sectors in advanced manufacturing, health and life sciences. Over 50% of students remain in the city after graduation.
- 1.3 Providing a residential offer for students to address needs has been a long-held Council objective as part of its Housing Strategy and planning policy framework.
- 1.4 Planning decisions must be taken in accordance with the development plan and any other material considerations. The development plan in Manchester is the Core Strategy which includes a specific policy, H12, which sets out specific criteria against which a proposal for new Purpose-Built Student Accommodation (PBSA) will be tested.
- 1.5 The key criteria for consideration include in brief:
 - Being close to the University campuses
 - An expectation that regard is had of policies relating to zero carbon
 - High density development should be compatible with existing development
 - Preference will be given to those schemes that demonstrate a positive regeneration impact
 - Designed to be safe
 - Have no adverse impact on neighbouring uses
 - Demonstrate a need for the accommodation; and,
 - That the scheme is deliverable

The Core Strategy, adopted in 2012, is now under formal review.

2.0 Introduction

- 2.1 A report to The Executive in November 2019, set out issues which would need to be considered as part of the Local Plan review in order to develop a policy position on purpose-built student accommodation. It acknowledged at that time that significant changes have taken place in the demography (make up and location) and needs of students and the development context has changed since the adoption of the Student Strategy and the Core Strategy. The report established a revised context in which proposals for PBSA could be considered on an interim basis in advance of the Core Strategy review.

2.2 The report noted that Policy H12 of the Core Strategy remains relevant, but market changes suggested that the interpretation and application of the Policy needed to be reviewed. This included a need to understand and address affordability challenges and the need to provide accommodation close to the higher education institutions (HEI's).

2.3 The key issues identified included:-

- i. high numbers of second and third year students living in the mainstream private rented sector in the city centre, and the need to provide more accommodation in close proximity to the HEI's.
- ii. The HEIs have consolidated their academic estates within the Oxford Rd Corridor from South Manchester and beyond
- iii. a growing proportion of students are international and are choosing to live in the city centre, through lifestyle expectations, property type and management
- iv. the student housing market in the south of the city, and in Fallowfield and Withington in particular, has contracted as the Universities have consolidated around Oxford Rd.
- v. the number of student council tax exemptions has increased by 24% in the city centre .
- vi. economic activity in the Corridor continues to grow with strong demand for additional commercial development with limited opportunities to capture this growth.

2.4 The report was approved subject to consultation being undertaken with key stakeholders with the outcomes to be reported back to the Executive. The key ideas that were subsequently consulted on included:

- the need to support regeneration objectives
- the Corridor Spatial Framework prioritises commercial or educational/research use, and student accommodation should, be in the right locations, in appropriate numbers, and only where it supports wider growth.
- ensuring that students' needs are met at an affordable price. The London policy of 35% of new PBSA to be affordable to be encouraged.
- All PBSA must provide a high standard of living, close to the HEI's and should cater for the overall wellbeing of students.
- PBSA should be in safe and secure locations, with appropriate management and facilities.

- the importance of density in delivering the level of new high-quality accommodation needed within the context of scarce land availability both in the Oxford Road Corridor area and the wider area.
 - It should be located in the areas immediately adjacent to the core university areas, around the Oxford Road Corridor area. This may include parts of surrounding neighbourhoods such as Hulme and Ardwick which are immediately adjacent to the university campuses.
 - the location should be driven by proximity to university campuses, reducing the need to travel, and to sustainable modes of transport.
 - Mix of uses – the need to maintain the right balance of commercial, educational, residential, cultural and leisure use. A limited amount of PBSA will be considered, in appropriate locations, where it can be demonstrated that it will support commercial and educational use, and the overall growth and regeneration objectives for the Corridor and the city.
- 2.5 A further report In December 2020, informed the Executive of the outcome of the consultation exercise, and sought approval to use the outcomes to assist decision making in advance of a review of the Core Strategy, and to inform a policy approach to PBSA as part of the Local plan review.

3.0 Recent Changes and Appeal Decisions

- 3.1 It is now broadly recognized and accepted that there is a shortage of PBSA in Manchester. This was brought clearly into focus at the beginning of this academic year when some Manchester students could not be housed in PBSA in the City. This was in part a result of the Universities closing some sub-standard accommodation but also because sufficient new accommodation had not been delivered in appropriate locations.
- 3.2 Our projections estimate that demand for new PBSA could be between 5440 bedspaces (representing a 1% growth per annum) and 11320 (representing 2% growth per annum) up to 2030. The actual demand will depend on a number of factors, including the growth of the Universities, government policy (e.g., tuition fees), the highly competitive global market for international students, global pandemics... etc., which are outside of the control of the city and its universities. Therefore, we need to review demand regularly, but officers currently consider that around 750 new bed spaces are required per annum up to 2030.
- 3.3 Policy H12 requires developers to demonstrate, amongst other things, that there is a need for additional student accommodation and requires any new PBSA to be provided close to the University Campuses or on nearby high frequency public transport routes.
- 3.4 A recent PBSA appeal at Deansgate South successfully challenged the Council's evidence that the future need for PBSA could be met within a defined spatial area close to the University Campuses. The Planning

Inspector concluded that “it is not certain that there are enough schemes in the pipeline to meet PBSA demand over the next few years.” In a second appeal decision at 188 Wilmslow Road, where the Council was successful overall, the Planning Inspector concluded that: “The Council has also sought to demonstrate that it has a sufficient supply of PBSA in the pipeline to cater for the need. A number of these sites though do not have planning permission, based on what I was told at the hearing. Accordingly, there is limited assurance at the present time that such sites would proceed.”

- 3.5 Officers consider that it is necessary to address the issue that the Inspectors identified and that the Council needs to establish, monitor, and manage a pipeline of schemes in order to demonstrate that demand for PBSA can be met in appropriate locations. Deloitte LLP has been retained to review the continuing appropriateness of Policy H12 and to assess whether it can be robustly demonstrated that PBSA demand can indeed be met in close proximity to the Universities. In association with officers, they have identified and assessed a pipeline of sites that could potentially be used for PBSA; including those within the estate plans of the University of Manchester and Manchester Metropolitan University.
- 3.6 Should there be sufficient opportunity, there would be no obvious need to significantly depart from Policy H12 which has largely been effective in managing the supply of PBSA.
- 3.7 20 sites have been identified which could potentially support around 12,500 PBSA bedspaces. Their suitability, availability and deliverability have been assessed to establish whether they are capable of meeting bedspace requirements, in line with identified and projected need. The analysis has largely been produced on the basis of desk-based appraisals, site visits and discussions with City Council officers and representatives from University of Manchester and Manchester Metropolitan University. Planning permission will be required where permission is not in place.
- 3.8 The report also considers whether the requirements of Policy H12 would be defensible as part of an appeal process in the short term and whether the overall Policy approach remains appropriate and sustainable as Manchester’s Development Plan is reviewed.
- 3.9 Appraisals have been prepared for each site to objectively test and challenge their deliverability and dependability. They have identified where there are limitations in the analysis, based on the availability and quality of information. The sites are as follows

Site	Ward	Number of beds	Status
Cambridge Street Circus	Piccadilly/Hulme	750	
Cambridge Halls	Hulme	720	
Church Inn	Hulme	62	
Deansgate South (Fusion)	Deansgate	534	
First Street (Plot 10b)	Deansgate	600	

Gamecock Pub	Hulme	197	
Great Marlborough Street	Deansgate	834	
ID Manchester	Piccadilly	0	
IQ Echo Street	Piccadilly	650	
IQ Masterplan Charles Street	Piccadilly	2350	
IQ Masterplan Granby Row	Piccadilly	60	
John Dalton East	Hulme	500	
McDougall Centre	Hulme	1000	
St Gabriel's Lodge	Ardwick	318	
New Medlock House	Deansgate	300	
Upper Brook Street	Ardwick	1700	
Whitworth Park	Hulme	250	
One Medlock Street	Deansgate	1000	
88-90 Carmoor Road	Ardwick	172	
Owens Park	Fallowfield	350	
Moss Lane East	Moss Side	260	

- 3.10 Each site has been assessed based on agreed criteria to objectively test and challenge deliverability, understand the realistic / defendable timing of delivery, and the capacity of those sites: The deliverability criteria include:
- the site's planning history and whether that presents an obvious challenge or limitation to PBSA delivery;
 - potential land ownership issues or constraints;
 - accordance with planning policy;
 - potential contribution to regeneration;
 - identifiable technical constraints - e.g. access, flood risk, adverse ground conditions, listed buildings and conservation areas;
 - any known infrastructure capacity limitations;
 - known viability issues;
 - adjacent land use and impact considerations, especially with regard to existing local communities;
 - buildability / construction logistics where possible to assess; and,
 - whether proposals have received support from the universities or form part of their estate's plans.
- 3.11 The capacity has been determined through either planning applications or from feasibility studies. Where this is not the case, defendable assumptions have been established regarding the amount of development that could be

accommodated, in principle, should planning permission be forthcoming. This includes development plan policy, other material considerations and development context / precedents.

- 3.12 In order to establish a pipeline, each site has been categorised via a traffic light system. Sites that have planning permission are categorised as green. Sites that are amber require further action before they can be established as a fully defensible part of the pipeline, but there is a realistic prospect of delivery. They include those where an application has been submitted. All sites identified as amber or green are considered to form part of the City Council's pipeline of potential PBSA sites.
- 3.13 'Pipeline' is therefore defined as covering sites at all stages of the planning and development process. This includes sites at the pre-planning stage which have been identified within Strategic Regeneration Frameworks, or where pre-application discussions have already taken place with the Local Planning Authority. It also includes sites that are subject to current planning applications, those sites with planning permission secured and those schemes that are under construction. The sites identified above, apart from site 8, are all green or amber and therefore form the City Council's pipeline.
- 3.14 This list of schemes is not exhaustive, and some may not be brought forward. But it does demonstrate that there is sufficient opportunity, and there is no obvious need to significantly depart from Policy H12 which has largely been effective in managing the supply of PBSA. Other schemes may also be progressed that are not on the list but nevertheless comply with policy H12

4.0 Conclusions

- 4.1 There is a clear need for additional Purpose-Built Student Accommodation in Manchester. However, we need to make sure that new accommodation is provided in appropriate locations in accordance with Policy H12. Recent appeal decisions have questions whether the Council can demonstrate that future demand can be met within close proximity to the HEI's.
- 4.2 This report has demonstrated that there is a pipeline of sites and schemes in locations that would be consistent with policy H12. This would form an important part of our evidence base for the Local Plan and underpins the continuing appropriateness of Policy H12 for determining planning applications, particularly those opportunistic applications that fall outside of the Oxford Road Corridor area, on sites that have not traditionally been considered suitable for PBSA.
- 4.3 There are more than sufficient sites within the PBSA pipeline to cover identified levels of demand and there is significant appetite from PBSA operators, development and the Universities to bring forward PBSA in the city. As there is sufficient opportunity to meet identified need for the next 5 years and up to 2030 there is no need to depart from Policy H12 which has largely been effective over the last plan period in managing the supply of PBSA.

5.0 Recommendations

5.1 Recommendations appear at the front of this report.

6.0 Key Policies and Considerations

(a) Equal Opportunities

6.1 This would be considered as part of all planning applications.

(b) Risk Management

6.2 Risks will be considered on a scheme-by-scheme basis.

(c) Legal Considerations

6.3 As set out in the body of the report, planning applications must be determined in accordance with the Development Plan unless material considerations indicate otherwise. This report sets out a proposed approach to the consideration of the question of the need for PBSA under Policy H12 of the Core Strategy. If endorsed, this approach would be a material consideration to be taken into account in determining planning applications. Any new planning policy relating to Purpose Built Student Accommodation will need to be developed and adopted through the Local Plan process.

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